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U T I L I Z A T I O N A D V I S O R Y B O A R D

Policy Manual

The attached policy manual has been approved by the Utilization Advisory Board and is published for the guidance of all persons using TALENT materials and TALENT derived information.



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11 March 1959

UTILIZATION ADVISORY BOARD
POLICY MANUAL

I. GENERAL POLICY

The general policy of the Utilization Advisory Board (UAB) is to encourage and facilitate the maximum use of TALENT materials and TALENT-derived information consistent with the preservation of source security and the highest national interest of the United States.*

II. PURPOSE

The purpose of this manual is threefold; first, to identify those authorized to sanitize TALENT materials and TALENT-derived information; second, to set forth policies to govern the actual sanitization of TALENT materials and TALENT-derived information for use outside the TALENT Control System; and third, to set forth principles designed to achieve the widest possible dissemination of TALENT-derived information by inclusion of the information in non-TALENT intelligence publications provided suitable cover has been established. Nothing in this manual or annexes hereto is intended to permit the use or dissemination of TALENT materials in their original state outside the TALENT Control System except as specifically authorized by the Director of Central Intelligence or as provided by the TALENT Control Manual as amended.

III. SANITIZATION POLICIES

The following policies shall govern the sanitization of TALENT materials and TALENT-derived information:

A. No single system or method shall be employed to accomplish change from TALENT form and substance to sanitized form and substance. Instead, as many different methods as possible shall be used in order to assure that compromise of any one method will not reveal to unauthorized persons the magnitude of the TALENT program or the extent of US intelligence success.

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B. All sanitization processes will be accomplished within the TALENT Control System by TALENT indoctrinated personnel as authorized by the UAB representatives of the Armed Services and CIA, and to the maximum possible degree at the Washington level. Sanitization accomplished below this level shall be restricted to major commands, such as; SAC, USAFE, CINCPAC, USARPAC, etc., as may be authorized by the chiefs or directors of USIB agencies participating in the TALENT program.

C. Sanitization of TALENT materials and TALENT-derived information will be accomplished only when the result can be attributed to an appropriate and logical collection method. Furthermore, all sanitizations must be prepared in such a manner as to conceal completely the true source. Photography will not be sanitized for release from the system except as authorized in annexes hereto. The information, if used to correct or update tabular or graphic presentations must be thoroughly obscured by a volume of information from other sources.

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D. All sanitizations, unless exception is specified in annexes to this manual, will be classified at least as high as SECRET and will bear the NOFORN control as a minimum. TALENT materials and TALENT-derived information once taken out of the TALENT Control System in conformity with procedures described herein will no longer be subjected to other than normal security precaution and control unless more restrictive handling is specified.

E. To the maximum extent possible, sanitizations produced by one agency shall be made available to all agencies participating in the TALENT program. For control purposes a copy or report of all sanitizations and fabrications will be filed in the TALENT Control Center of the Central Intelligence Agency Photographic Intelligence Center (CIA/PIC) which will maintain permanent records of sanitizations as a service of common concern.

IV. BACKGROUND USE OF TALENT-DERIVED INFORMATION

The following principles shall govern the use of TALENT-derived information for background:

A. Authorized elements of USIB agencies participating in the TALENT program may use TALENT-derived information provided:

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1. The information can be documented adequately by existing reports of a non-TALENT nature and/or by intelligence reports containing TALENT-derived information already sanitized by other means. (See III above and the annexes hereto.)

2. The information can be expressed as an intelligence assumption or conclusion that logically can be formulated from the other evidence presented in the publication.

B. The above principles applying to the use of TALENT-derived information in intelligence publications will apply to the use of TALENT-derived information in the preparation of non-TALENT intelligence requirements, (i.e., a TALENT-derived intelligence requirement must be based upon, or logically derived from, information available outside the TALENT Control System if it is to be placed against non-TALENT collection methods).

C. Agencies or offices using TALENT-derived information as background in the preparation or evaluation of non-TALENT publications or requirements are not required to submit file copies of such publications or requirements to CIA/PIC.

V. RESPONSIBILITY

It shall be the responsibility of the UAB representative of the agency or office undertaking release of TALENT material or TALENT-derived information from the TALENT Control System, to ascertain that procedures and security safeguards set forth in this manual or its annexes have been followed in each instance. The UAB, in order to assure compliance with existing procedures, retains authority to undertake periodic review of TALENT materials or TALENT-derived information released from the TALENT Control System.

VI. NEW TECHNIQUES

The UAB will continue to encourage the development of new techniques for releasing TALENT materials or TALENT-derived information for use outside the TALENT Control System. Any agency or office developing new techniques is required, however, to obtain UAB approval and to prepare an appropriate annex to this manual before effecting actual release of applicable material or information.

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ANNEX

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Procedures for Sanitization of
Indonesian and Middle East TALENT Photography

1. TALENT Photography of Indonesian and the Middle East may be sanitized by the Armed Services, including Theater Commands, CIA/PIC, and project overseas facilities in the following manner:

a. Only selected prints, positives, and uncontrolled mosaics in a sequence which will not permit reconstruction of track, may be sanitized.

b. Sanitization will be accomplished by altering the original photography by some form of enlargement or reduction, cropping of original fiducial marks, and concealing the identity and altitude of the reconnaissance vehicle. The resultant scale, format, configuration and titling will be consistent with other and likely equipment and procedures which could be used. In addition sanitized TALENT photography will adhere to the following conditions:

(1) Photographs will bear no reference to TALENT or CHES.

(2) Photographs will be classified SECRET and given In event of an emergency declared by the authority cited in Chapter iii, Paragraph G, TALENT Control System Manual, further downgrading to CONFIDENTIAL-MODIFIED HANDLING AUTHORIZED is permitted.

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(3) Photographs released from the TALENT Control System or reports of such photographs will be made available to CIA/PIC as required by paragraph III E of the UAB Policy Manual.

2. Request for sanitization of Middle East TALENT photography may be made by TALENT-designated elements of the Armed Services (including Theater Commands) and CIA through appropriate TALENT Control Channels.

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ANNEX B-

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Procedures for Sanitization of
Communist China TALENT Photography

1. TALENT photography of Communist China may be sanitized by the Armed Services, including Theater Commands and CIA/PIC in the following manner:

a. Only selected prints which conform in appearance to existing [] photography and which will not permit reconstruction of track, may be sanitized.

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b. Sanitization will include enlargement as specified below, removal of all references to TALENT and CHESS, cropping of original fiducial markings, and addition of fiducials which conform to standard USAF equipment in use by the []

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c. A 9X9 or 9X18 format size may be utilized depending upon the focal length attributed to the mission. Since certain cameras with a given focal length use only one or the other of these formats, such attribution is to be consistent with camera configurations in use by the []. Although focal lengths may vary, the scale of all enlargements must remain within the following range: 1:10,000 to 1:20,000. This scale factor must remain consistent with titling.

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d. Finished titling will appear on each frame in letters similar to that used in [] photography as follows:

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EXAMPLE: 13-6017-V.47-8-20-12:25 36" 45000
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- (1) The unit designator 13 will precede all titling.
- (2) The correct mission number will be utilized, e.g., 6017.
- (3) The camera designator will also appear, e.g., V.
- (4) The date of mission will follow and include year, month, and day. []

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- (5) The correct time of exposure will be indicated; e.g., 12:25.

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(6) Altitude (never to exceed 50,000 feet) and focal length must be compatible with scale; e.g., 36 to 45000 shows a 36" focal length camera was employed at 45000 feet thus requiring a scale of 1:15,000 which is well within the 1:10,000 to 1:20,000 range set forth above.

e. Frame numbers are to be applied to the upper right-hand corner of the enlargement so as to appear as grease pencil markings on the negatives. However, no markings shall be placed on the negatives. Instead prints and positives will be produced by exposing appropriately marked acetate with the original negative.

2. Photographs will be classified SECRET and given NOFORN control. In event of an emergency declared by the authority cited in Chapter iii, Paragraph G, TALENT Control System Manual, further downgrading to CONFIDENTIAL-MODIFIED HANDLING AUTHORIZED is permitted.

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ANNEX C-

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Procedures for Sanitization of
USSR and European Satellite Photography

1. No TALENT photography of the USSR or European Satellite area, sanitized in accord with procedure described in this Annex, will be released from the TALENT Control System without specific case by case approval of the Utilization Advisory Board.

2. TALENT photography of the USSR and European Satellites may be sanitized by the Armed Services and CIA/PIC at the Washington level in the following manner:

a. Only selected prints, positives, and uncontrolled mosaics in a sequence which will not permit reconstruction of track, may be sanitized.

b. Sanitization will be accomplished by altering the original photography by form of enlargement or reduction, cropping of original fiducial marks, and concealing the identity and altitude of the reconnaissance vehicle. The resultant scale, format, configuration and titling will be consistent with other and likely equipments and procedures which could be used. In addition, sanitized TALENT photography will adhere to the following conditions:

(1) Photography will bear no reference to TALENT or CHESS.

(2) Classification is to be determined by the UAB.

3. Requests for sanitization of photography referred to herein may be made by TALENT-designated elements of the Armed Forces (including theater commands) and CIA through appropriate TALENT Control Channels to the Utilization Advisory Board.

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ANNEX D

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Procedures for Sanitizing
Cartographic Materials Based on TALENT-Derived Information

1. TALENT cleared elements of the Armed Services and the Central Intelligence Agency are authorized to sanitize TALENT-derived information for use in charts, port studies, urban maps (town plans) and area maps in the following manner:

a. Port studies, urban maps (town plans) and area maps based on TALENT-derived information and removed from the TALENT Control System will contain the basic planimetric frame (e.g., stream patterns, railroad and road alignments, built-up areas, port facilities, industrial areas, etc.) and relief as required.

b. Compilations will be accomplished within the TALENT Control System by TALENT-cleared and indoctrinated personnel. As a means of protecting the true nature of the basic source, minute or non-essential physical and cultural details unsupported by collateral will be generalized or omitted entirely. The resulting cartographic manuscript, identified by name only, may be taken outside the TALENT Control System for drafting and reproduction.

c. Only cartographic compilations for which suitable cover (including TALENT-derived information sanitized by other means) is available for TALENT information will be considered sanitized. Final responsibility for determining that a given item has been sanitized adequately will rest with the producing organization's UAB representative.

2. Both annotated and unannotated sanitized maps may be produced. Annotated maps will depict as applicable identification of natural and cultural features to include street names, industries, utilities, military compounds, public buildings, etc. These maps will be classified SECRET and will be given normal SECRET dissemination unless collateral essential to their preparation requires more restricted handling. Unannotated planimetric urban maps, showing the city name only and prepared in response to specific requests, also will be classified SECRET; dissemination will be to the requester only.

3. Cartographic materials produced in accordance with the provisions of this Annex will conform in format and appear to be similar to normal products.

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ANNEX E-

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Procedures for Sanitizing
TALENT-Derived Information for Use in Target Materials

1. TALENT cleared elements of the Armed Services are authorized to sanitize TALENT-derived information for use in target materials in the following manner:

a. Target materials containing TALENT-derived information will be compiled within the TALENT Control System by TALENT cleared and indoctrinated personnel.

b. Target materials to be produced in accordance with criteria set forth below will include the following types:

(1) 200 series target charts.

(2) 100 series target charts.

(3) 50 series target charts.

(4) 25 series target charts.

(5) Corrected 25 series mosaics and tactical target illustration sheets.

(6) Target area analysis radar (TAARs), and other devices created for the prediction of radar returns.

c. Materials produced from TALENT-derived information shall meet minimum established standards in order that they may be usable by all USIB agencies. They are not to be designed to meet the needs of the producer only.

d. Target materials derived from TALENT information are not to be marked in any way that may reveal that they are different from similarly appearing target materials.

e. The classification and dissemination control of target materials derived from TALENT information will be determined by the classification and dissemination controls of other intelligence sources employed. In no case, however, will the classification be lower than SECRET.

f. Target materials produced from TALENT-derived information will be compiled in such a way as not to reveal the nature of the basic source. In this respect uses of photographic images, reproductions of photography, or word descriptions of TALENT photography are specifically prohibited. Finished target materials

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will be portrayed only in line, textual, or tabular form in such a way as to prevent reconstruction of track, altitude, scale, or camera configurations. In areas where information is limited or nonexistent beyond the coverage obtained by TALENT, topographic or cultural detail from TALENT will be tied in with other available data so as to obscure the limits of "hard information."

g. Changes to series 25 and 50 series mosaics based on TALENT information will be accomplished by the production of an intelligence overprint to the basic mosaic. In the event there is not collateral photography or mosaic-source materials, TALENT-derived information will be used to portray cartographic fill-in for either partial coverage mosaics or full cartographic base according to procedures described in Annex D.

2. The Assistant Chief of Staff, Intelligence (AFCIN), Hq. USAF, will act as the coordinating agency for the production of all target materials, listed in 1. b. above, derived from TALENT information. The Directorate of Targets (AFCIN-3C) will be responsible for maintaining files for the status of production being accomplished by all agencies. These files will be made available to the UAB upon request and will thus permit review of the overall production program or specific target materials as deemed necessary.

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ANNEX F

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Procedures for Preparing TALENT-
Derived Fabricated Intelligence Reports

1. The Central Intelligence Agency, as a service of common concern, is authorized to prepare fabricated intelligence reports containing TALENT-derived information in the following manner:

a. Fabricated intelligence documents containing TALENT-derived information will be prepared by TALENT-indoctrinated personnel for issuance by appropriate intelligence collection components. Fabricated documents will be classified SECRET and will bear the dissemination control normally applied by the issuing organization. Controls will be waived to permit dissemination to subordinate US intelligence organizations and the [] providing a request for waiver is made through normal channels to the CIA collection component originating the document.

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b. Only information plausible to obtain by the collection methods alleged to have been employed will be sanitized by this method. Fabrications will resemble other documents published by the collection component selected to prepare the fabrication and will never bear markings that could reveal the fact that they are unique in any way.

2. The substance, source descriptions and cover stories, if any, of fabricated documents will be approved by the UAB prior to issuance and each member of the UAB will be notified through TALENT Channels when the sanitized report has been issued.

3. Any TALENT-designated element of USIB agencies participating in the TALENT program through its UAB representative may request the preparation of a fabricated documents. (The Requester will submit a detailed statement of the substance he wishes to have included in the fabricated report.)

4. Fabricated documents may contain sketches or written descriptions of installations and areas appearing on TALENT photography. Photographs may be attached provided their scale, resolution, and quality conform to specifications stipulated in Annexes A, B, or C as applicable.

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ANNEX G

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Procedures for Sanitizing TALENT-Derived
Order of Battle and Logistics Intelligence Information

TALENT cleared elements of the Armed Services, their subordinate command, and the Central Intelligence Agency are authorized to sanitize TALENT-derived information for use in routine Order of Battle and Logistic Intelligence in the following manner:

a. TALENT cleared and indoctrinated personnel will enter appropriate TALENT references, bona fide or fabricated cover references, and the sanitized information to be released from the TALENT Control System on a prepared form. (See suggested form attached.) When a fabricated cover reference is used as documentation for TALENT-derived information, the sanitized item will be classified SECRET and given the [] control; in all other cases the item will be classified no lower than SECRET.

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b. The completed sanitization form will be submitted to the senior intelligence officer authorized by the appropriate UAB representative to determine that the item to be released will not compromise the security of the TALENT program. Upon approval, release of the sanitized information from the TALENT Control System will be effected as follows:

(1) The sanitized information will be entered on an appropriately classified and controlled working file card or other medium normally used for reference purposes by the organization concerned.

(2) File cards containing sanitized information will not be marked in any way that may reveal that they are different from similarly appearing items.

(3) Physical removal of the sanitized items from the TALENT area will be accomplished by TALENT cleared personnel who will insert them into working files thereby making them available to non-TALENT cleared personnel for inclusion in data compilations or intelligence studies.

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9 July 1959

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MEMORANDUM FOR: Members, Utilization Advisory Board

SUBJECT : Annex to Utilization Advisory Board Policy Manual

The enclosed is a final revised copy of [Redacted] approved
by the Utilization Advisory Board as Annex H to [Redacted]
Utilization Advisory Board Policy Manual.

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FINAL, Revised Copy to [Redacted]
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